

STATE OF HAWAII STATE PUBLIC CHARTER SCHOOL COMMISSION ('Aha Kula Ho'āmana)

Strategic Vision and Plan for Chartering and Authorizing of Public Charter Schools

DRAFT - 04/2018



Strategic Vision and Plan For Chartering and Authorizing of Public Charter Schools

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History and Background¹

In 1999 the State of Hawai'i Legislature enacted the State's first charter school law in Act 62, Session Laws of Hawai'i (SLH) 1999, codified in Chapter 302A, Part IV, Section D, HRS, entitled *New Century Charter Schools*. The purpose of the act was to increase the flexibility and autonomy at the school level for new century charter schools² governed by local school boards to operate independent educational programs apart from those provided by the State of Hawai'i, Department of Education (HiDOE). New century charter schools were authorized by the Board of Education (BOE).

In 2006, the Legislature adopted proposals developed by the Task Force on Charter School Governance created by Act 87, SLH 2005, to improve the charter school system and address problems in the new century charter schools law. These amendments were codified in a new chapter, Chapter 302B, HRS, entitled Public Charter Schools. The Charter School Review Panel (CSRP) was the authorizer of public charter schools. The CSRP issued and revoked charters, monitored charter schools and held charter schools accountable for meeting statewide performance standards set by the BOE. Applications to the CSRP included detailed implementation plans regarding the school's purpose, focus, operations, organization, finances and accountability; and upon approval by the CSRP became the basis for a performance contract between the CSRP and the charter school and its local school board. Upon completion of each school year, charter schools submitted annual self-evaluations which included benchmarks adopted to measure instructional programs and an evaluation of student achievement and organizational viability. The CSRP reviewed, modified, and approved the charter schools' financial budgets. It also appointed the executive director of the Charter School Administrative Office (CSAO) based upon the recommendations of an organization of charter schools operating within the state or from a list of nominees submitted by the charter schools.

The CSAO handled administrative functions for charter schools. Like the CSRP, the CSAO was attached to the HiDOE for administrative purposes. By law, the CSAO under the direction of the CSRP and in consultation with the charter schools, was responsible for the internal organization, operation, and management of the charter school system. This included preparing and executing the budgets for the office, panel, and charter schools; allocating annual appropriations and distributing federal funds; assisting charter applicants and charter schools with information for panel review; and helping disseminate communications. The law required the CSAO to provide

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¹ Source of information: *Performance Audit of the Hawai'i Public Charter School System*, December 2011, State of Hawai'i Auditor's report

² Throughout the document, "new century charter schools", "public charter schools", "charter schools" and/or "portfolio schools" terms are used inter-changeably.



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staff support to the CSRP, cover its expenses, and assist the CSRP by coordinating with charter schools for investigations and evaluations.

The origins and history of chartering in Hawai'i include authorizing authority from initial student-centered conversions (i.e., Waialae Elementary, 1995 and Lanikai Elementary, 1996), then vested with entities such as the Board of Education, then the Charter School Review Panel (CSRP) and currently the State Public Charter School Commission (2012). Administrative support functions migrated from the HiDOE, through the BOE and Superintendent, to the Charter School Administrative Office (2003). A 2011 task force primarily resulted in: Renaming and reconstituting the CSRP into the Commission; Renaming and formalizing each charter's Detailed Implementation Plan into a charter contract; Removing the roles of advocate and support for success as legitimate functions of the Commission and its staff—focusing solely on compliance and accountability; and Changing the funding for the Commission and the staff from 2% of charter per pupil allocations into a separate appropriation.³

Public Education Governance and Policies

The State of Hawai'i is the only state in the country with a single State Education Agency (SEA) and Local Education Agency (LEA). BOE ends or outcomes policy E-1 – Philosophy of Education establishes the premise of, need for, scope and opportunity of public education; E-2 – Mission, Vision, Values articulates mission (purpose of), vision (aspirational and inspirational descriptors), core values and beliefs of public education; and E-3 $N\bar{a}$ Hopena A 'o, provides a comprehensive outcomes framework to be used by those who are developing the academic achievement, character, physical and social emotional well-being of all students to the fullest potential.

The Commission and portfolio schools operate under the governance of the BOE, is administratively attached to the Department of Education and included in the Department's operating budget as appropriated by the State Legislature via the Department of Budget and Finance. However, the Commission advocates for its own funding (e.g., EDN) at the Legislature, continues to work within the various HiDOE systems (e.g., curriculum, instruction, support) including services that are provided by other State Departments---Accounting and General Services (e.g., food, transportation), Health, Human Services, and does not operate within any of the 15 regional complexes of HiDOE.

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³ Hawai'i Educational Policy Center report, "A Brief History of the Charter Movement in Hawai'i: Where it is Has Been, Current Status, and Future Directions (February 2016).



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Ka Papahana Kaiapuni⁴

In accordance with the State of Hawai'i's Constitution⁵: "The State shall promote the study of Hawaiian culture, history and language. The State shall provide for a Hawaiian education program consisting of language, culture and history in the public schools. The use of community expertise shall be encouraged as a suitable and essential means in furtherance of the Hawaiian education program"; and Hawaiian is an official language.

HiDOE contributes to Hawaiian language revitalization by providing for K-12 Hawaiian language education. The Hawaiian Language Immersion Program (HLIP), Ka Papahana Kaiapuni (KPK), delivers instruction exclusively through the medium of Hawaiian language until grade 5, whereupon English is formally introduced. All families residing in Hawai'i have the option to enroll their children in a Hawaiian language immersion program. Within the organizational structure of the Department, KPK is supported by the Office of Hawaiian Education and other state offices as well its complex areas.

HiDOE also engages with the community, via the 'Aha Kauleo ('AKL), to collect stakeholder input on Kaiapuni implementation. The 'AKL is a community-based consortium of parent, teacher, and administrator representatives from each school, as well as collegiate level representatives and community partners, such as the Office of Hawaiian Affairs, Kamehameha Schools and the 'Aha Pūnana Leo. The group serves as advisors to the BOE and HiDOE Superintendent as well as advocates for quality Hawaiian Language Immersion education, and Hawaiian education in general.

Currently, there are 17 HiDOE KPK sites under the jurisdiction of the HiDOE Superintendent and six Charter School sites under the jurisdiction of the Commission for a total of 23 statewide sites.

Current Context – Commission/Authorizer Profile

Effective July 1, 2013, the State Public Charter School Commission was established under Act 130, Chapter 302D, Hawai'i Revised Statutes with statewide jurisdiction and authority. Its predecessor, the Charter School Administrative Office, which was established by Chapter 302B, Hawai'i Revised Statutes in 2014, closed as of June 30, 2013 pursuant to the repeal of Chapter 302B. The statutory mission of the State Public Charter School Commission (SPCSC or "Commission") is "to authorize high-quality public charter schools throughout the State." (HRS 302D-3(b)) and has operated thus far with a strategic vision to provide excellent and diverse educational options for Hawai'i's families, prepare students for future academic or career

http://www.hawaiipublicschools.org/TeachingAndLearning/StudentLearning/HawaiianEducation/Pages/translation.aspx

⁴ Retrieved 4/7/2018,

⁵ Article X, Section 4 – Hawaiian Education Program; Article XV, Section 4 – Official Languages



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success, and contribute meaningfully to the continued improvement of Hawai'i's public education system as a whole. The Commission is the sole authorizer, at present, of public charter schools in the State of Hawai'i.

The Commission, as an agency of the State of Hawai'i, operates on an annual General Fund budget of approximately \$1.5MM with 21 positions engaged in authorizing (e.g., application, pre-opening, contract monitoring) and related portfolio management (e.g., state and local educational agency state and federal mandates, reporting, compliance) and federal program activities. For the year ended June 30, 2017, the Commission recognized \$2,473,629 in revenue (\$1,514,179 General Fund, \$852,268 Federal grants and \$107,182 other income); \$2,326,633 in expenses; and \$85,334,320 in transfers in (from HiDOE) and out to portfolio schools and programs. Audited annually, the independent auditor's report on the Commission's financial statements for the year ended June 30, 2017, was unqualified (i.e., presented fairly, clean); no deficiencies in internal controls (that were considered to be material weaknesses) were identified; and the Commission complied, in all material respects, with the types of compliance requirements as it related to federal program administration.

<u>Current Context - Charter School Portfolio Profile</u>

Since the enactment of charter school legislation in 1999, 39 public charter schools (refer to Appendix A) have been authorized. One school on Oʻahu was closed in 2014, 36 are in current operations enrolling over 11,300 students in school year 2017-2018, one school on Kauaʻi is projected to open in the fall of 2018 and another school on Oʻahu in 'Ewa is projected to open in the fall of 2019. Most of the charter schools' state funding is provided on a per-pupil basis based on the operating appropriation to the State of Hawaiʻi's Department of Education (HiDOE) and the school's pro rata enrollment compared to the total public education enrollment. Per pupil funding has been \$6,846, \$7,089 and \$7,323 in school years 2015-2016, 2016-2017 and 2017-2018, respectively; and while the amount has increased each year, charter school operational costs continue to rise and gaps remain between charters and schools under operations by HiDOE, especially as it relates to facilities and occupancy related costs (e.g., lease rent).

In 2015, the Commission was awarded a four-year federal preschool development grant to support statewide efforts to build, develop and expand voluntary, high-quality pre-kindergarten programs for children from low-and moderate-income families. The grant, totaling \$14,881,368 over four years, is targeted to serve 920 children and is the only grantee in the nation whose award focused solely on charter schools. Nineteen of the 39 authorized schools (since inception) or 49% are Hawaiian focused charter schools. Of the 36 schools in operation, 12 schools serve pre-K students and families. Appendix A lists the 39 authorized public charter schools (since 1999), location and grades serviced. In March 2018, the Commission launched its 2017-2018 application process with anticipated action by early fall 2018 and projected new charter school



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opening(s) no later than the fall of 2020 (SY 2020-2021), a two year preparation and pre-opening period.

Historical Policy and Authorizing Timeline o ka Aina ters of Life 'u Ele 2004 1995 2002 2000 Acts 2, 53 132 2001 1996 2003 2005 2007 Lanikai (nka Kachac) Act 203 Act 115 2001 2003 2007 Hakipuv Learning Center Halav Lokahi i Academy of Arts and Science Innovations Ka Umeke Kaeo Ka Waihona o ka Na'auao Kanuikapono Learning Center Ke Ana La'ahana o Nawahiokalani opu u lki la `o Samuel M. Kamaka: Kula Ni`ihau o Kekaha Kuo o Ka La Kula Aupuni Ni'ihau A Kahelelani Aloha Myron B. Thompson Academy Volcano School of Arls & Sciences

Illustration I-1A. Historical Policy and Authorizing Timeline – 1994 to 2007

Current Context - Charter School Governance

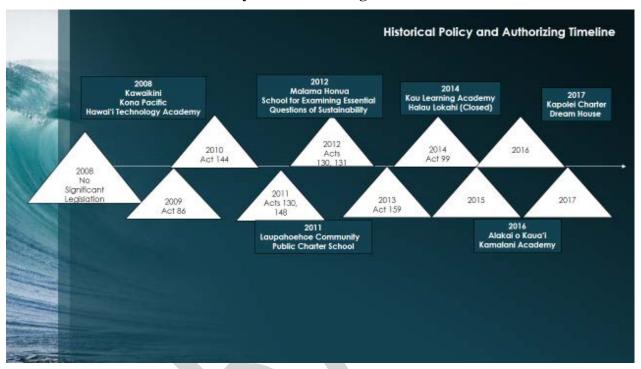
Each Hawai'i public charter school is governed by its respective governing board, the independent board (vs. the school's leadership) that is party to a charter performance contract with the State Public Charter School Commission. The school governing board is responsible for the financial, organizational, and academic viability of the charter school and implementation of the charter. "Governing board" is defined in Chapter 302D, Hawai'i Revised Statutes, as "the independent board of a public charter school that is party to the charter contract with the authorizer that: Is responsible for the financial, organizational, and academic viability of the charter school and implementation of the charter; Possess the independent authority to determine the organization and management of the school, the curriculum, and virtual education; Has the power to negotiate supplemental collective bargaining agreements with exclusive representatives



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of their employees and is considered the employer of charter school employees for purposes of Chapters 76, 78, and 89; and Ensures compliance with applicable state and federal laws.

Illustration I-1B. Historical Policy and Authorizing Timeline – 2007 to 2018



With the exception of conversion charter schools that are run by a non-profit organization, almost anyone is allowed to serve on a charter school governing board, although consideration is required for persons who: Provide the governing board with a diversity of perspective and a level of objectivity that accurately represent the interests of the charter school students and the surrounding community; Demonstrate an understanding of best practices of non-profit governance; and Possess strong financial and academic management and oversight abilities, as well as human resource and fundraising experience. In addition, there are a couple of restrictions to the constitution of governing boards: No more than one-third of the members of a governing board can be employees or relatives of employees of the charter school under the jurisdiction of that governing board. No employee or relative of an employee of a charter school may serve as the chair of the governing board of that charter school unless the State Public Charter School Commission grants an exemption based upon a determination that it is in the best interest of the charter school.



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Governing boards must make meeting notices and agendas available at least six calendar days before a public meeting on the board's or charter school's website and this website. Notices and agendas also need to be publicly accessible at the board's or the SPCSC's office during regular business hours. Governing boards are required to make their minutes available within thirty days on the board's or charter school's website and the SPCSC website and in the board's and SPCSC's office during regular business hours. Governing boards are required to maintain a list of the current names and contact information of the governing board's members and officers on the board's or charter school's website and this website and in the board's and SPCSC's office during regular business hours.

All authorized charter schools operate with the support of an organization exempt under section 501(c)(3) of the Internal Revenue Code, which is an organization that is **organized** and **operated** exclusively for **exempt purposes** set forth in section 501(c)(3)—generally the support of the school, and none of its earnings may **inure** to any private shareholder or individual. In addition, it may not be an <u>action organization</u>, *i.e.*, it may not attempt to influence legislation as a substantial part of its activities and it may not participate in any campaign activity for or against political candidates. Organizations described in section 501(c)(3) are commonly referred to as *charitable organizations*. Organizations described in section 501(c)(3), other than testing for public safety organizations, are eligible to receive tax-deductible **contributions** in accordance with Code section 170.⁶

Strategic Vision and Plan Project

The SPCSC strategic vision and plan project effort was triggered by a number of factors, but particularly by activities of the BOE and the resultant the BOE Special Review Report in the Fall of 2016. In the Spring of 2017, the Commission initiated a Strategic Vision and Plan project, organized a Permitted Interaction Group (PIG) as the project Steering Committee, drafted and implemented a project plan and activities, resourced the project (e.g., project plan, collaborators and supporters), began the data collection and analyses (e.g., review of documents, discussions, interviews, focus groups, surveys, stakeholder and community listening sessions) and periodically reported back to the Commission on the project's progress. The project scope acknowledged that vision and planning would encompass both chartering and authorizing.

Based on the Strategic Vision and Plan project activities—particularly inputs from portfolio school communities---synthesized, summarized and articulated at a high level, are the purposes

⁶ Retrieved (3/2018): https://www.irs.gov/charities-non-profits/charitable-organizations/exemption-requirements-section-501c3-organizations



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for and vision of chartering in Hawai'i, Commission's statutory mission⁷, high quality public charter school markers, strategic authorizing vision⁸, strategic framework, plan, strategies and tactics for the first five year period beginning July 1, 2018 (fiscal year ending June 30, 2019).

Illustration I-2. Location and Identification of Charter Schools in the State of Hawai'i



Hawaiʻi Island: Connections Public Charter School(PCS)· Hawaiʻi Academy of Arts & Sciences PCS· Innovations PCS· OKa Umeke Kāʻeo· Kanu o ka ʻĀina New Century Public Charter School (NCPCS)· Kaʻu Learning Academy· Ke Ana Laʻahana PCS· OKe Kula ʻo Nāwahīokalaniʻōpuʻu Iki· Kona Pacific PCS· OKua o ka Lā New NCPCS· OLaupāhoehoe Community PCS· ONā Wai Ola PCS· OVolcano School of Arts & Sciences· Waimea Middle Public Conversion CS· West Hawaiʻi Explorations Academy Kauai: Kanuikapono PCS· Kawaikini NCPCS· OKe Kula Niihau O Kekaha Learning Center· Kula Aupuni Niihau A Kahelelani Aloha (KANAKA) A NCPCS Maui: Kihei CS Molokai: OKualapuʻu School: A Public Conversion Charter Oahu: Hakipuʻu Learning Center· Hālau Kū Māna PCS· Ka Waihona o ka Na'auao PCS· OKamaile Academy PCS· OKamalani Academy· Kaʻohao School· Kapolei CS by Goodwill Hawaiʻi· OKe Kula ʻo Samuel M. Kamakau LPCS· Mālama Honua PCS· Myron B. Thompson Academy· SEEQS: the School for Examining Essential Questions of Sustainability· University Laboratory School· Voyager: A PCS· OWaiʻalae Elementary PCS Statewide: Hawaiʻi Technology Academy ODenotes schools with Pre-K programs through the Preschool Development Grant.

⁷ **Mission Statement.** A mission statement explains the organization's reason for existence. It describes the organization, what it does and its overall intention. The mission statement supports the vision and serves to communicate purpose and direction to members, vendors, collaborators and other stakeholders.

⁸ **Vision.** A vision statement describes the organization as it would appear in a future successful state. When developing a vision statement, try to answer this question: If the organization were to achieve all of its strategic goals, what would it look like 10 years from now? An effective vision statement is inspirational and aspirational. It creates a mental image of the future state that the organization wishes to achieve. A vision statement should challenge and inspire.

Both Vision and Mission should help with answering the question of "Why?" in all of the organization's strategies, activities, resource investments and developments.



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Purposes for Chartering and Vision of Chartering in Hawai'i

The purposes for and vision of chartering in Hawai'i in short is "To meet the needs of families and communities" and could be expanded to "To meet the needs of families and communities through innovative practices that reflect Hawai'i's values".

The purposes for and vision of chartering in Hawai'i is to:

- A. **Meet Family and Community Needs.** To meet the needs of families and communities—academic, social and emotional with social justice⁹ and education sovereignty¹⁰ orientations.
- B. Operate Laboratories of Innovation. Charter schools are laboratories where action research innovations are hypothesized, researched, designed, implemented, refined and studied to improve the innovation to better meet the needs of families and communities.
- C. **Reflect Hawai'i's Values and Practices.** Charter schools in Hawai'i reflect family and community choices, values, places, language, culture, practices and whole child perspectives. Project, place, 'āina (land), Pacific, Hawai'i and Hawaiian culture based beliefs, values, principles, pedagogies, mindsets and practices, are mechanisms uniquely valued by island families and communities.

Commission's Statutory & Vision Informed Mission

The statutory mission of the Commission "to authorize high-quality public charter schools throughout the State" (HRS 302D-3(b)) remains unchanged.

The vision informed mission of the commission, to authorize, actualize and amplify a portfolio of high-quality community based schools throughout the State that are meeting the needs of families and communities.

High Quality Public Charter Schools

High quality public charter schools are evidenced by:

A. Purpose. Clearly stated and articulated mission statement (purpose) focused on meeting the needs of families in their communities, with shared understanding of that purpose throughout the school community, including Governing Board members, administrators,

⁹ From www.merriam-webster.com (social justice, egalitarianism): A state or doctrine of egalitarianism (i.e., a belief in human equality especially with respect to social, political, and economic affairs, a social philosophy advocating the removal of inequalities among people).

¹⁰ From www.merriam-webster.com (sovereignty): supreme power especially over a body politic; freedom from external control; controlling influence; conceptually for families and communities to exercise control and decision over educational philosophy, pedagogy, curriculum, instruction, assessment, definitions of student success, etc.



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teachers, school community members, students, parents, families, collaborators and communities at large; and resisting "mission drift" pressures.

- B. **Program.** Holistic programming aligned to the school's mission; Rigorous academic expectations with whole child perspectives and supports; Iterative, innovative, continuous improvement, action research and data informed approaches; Achievement of targeted academic, social and behavioral outcomes; Programming always to meet needs of families and communities.
- C. **Perpetuity**. Take a long view of the premise and need for education¹¹; manages resources—financial, human, social, community—responsibly and prudently with multifaceted accountabilities; develops leaders; and is an integral, positive influence in their communities.

Commission's Strategic Authorizing Vision

The vision of the Commission is to authorize with ALOHA, actualize a learning organization and system and amplify its charter school portfolio.

A. **Authorize with ALOHA.** As a member of the National Association of Charter School Authorizers (NACSA), the belief of improving families' access to quality schools; providing school communities the autonomy they need for schools to excel; and holding schools accountable for their performance; are shared beliefs, implemented in ways that evidence Hawai'i's uniqueness framed in the ALOHA spirit---Akahai (kindness with tenderness), Lōkahi (unity with harmony), 'Olu'olu (agreeable with pleasantness), Ha'aha'a (humility with modesty), Ahonui (patience with perseverance). 12–13

¹¹ From Board of Education Policy E-1 - **The Premise.** The Board believes that a democratic society is dependent upon the free, full growth of individuals who will participate in the creation and development of the institutions in that society. The institution of government in this society is founded on a secular base, which allows and encourages the development of a pluralistic society that contains many cultures within that society. **The Need for Education.** Individuals must develop their personal potentials to participate fully in a democratic, multicultural society. Education is the process which allows individuals to become citizens who have positive attitudes toward learning and inquiry, who communicate effectively, who are guided in making choices based on critically determined and commonly shared values, who are successful in the workplace, and who practice civic responsibility. The preservation, promotion, and improvement of a democratic, multicultural society require the formal schooling of its children, youth and adults.

¹² Credited to Aunty Pilahi Paki, beloved kūpuna (elder).

¹³ Hawai'i Revised Statutes Chapter 5 5-7.5 "Aloha Spirit" These are traits of character that express the charm, warmth and sincerity of Hawai'i's people. It was the working philosophy of native Hawaiians and was presented as a gift to the people of Hawai'i. "Aloha" is more than a word of greeting or farewell or a salutation. "Aloha" means mutual regard and affection and extends warmth in caring with no obligation in return. "Aloha" is the essence of relationships in which each person is important to every other person for collective existence. "Aloha" means to hear what is not said, to see what cannot be seen and to know the unknowable. (b) In exercising their power



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- B. Actualize a Learning Organization and System¹⁴. Authorizers should model learning organization practices by using the "component technologies": systems thinking, personal (organization) mastery, mental models, shared vision and team (organization) learning. An authorizer that functions as a learning organization is better able to create the conditions and support learning and growth mindset environment and practices for portfolio schools.
- C. Amplify Charter School Portfolio and Practices. Amplifying or strengthening an authorizer's school portfolio surfaced from the discussion regarding the concept of "strategic authorizing". A strategic authorizer recognizes the mission, identity, value and contribution of schools individually, enables and strengthens (vs. directs) individual schools, for the collective benefit of the portfolio and chartering in the State of Hawai'i as a whole.

Strategic Framework 15

The Commission's strategic framework operates with an understanding that the authorizer in Hawai'i operates in the public chartering and choice context within the larger statewide public PK-12 education context. The framework has three dimensions to articulate and frame strategies; and then to enable monitoring and reporting about the progress of the implementation of strategies, tactics and activities of the plan itself.

- A. Vision for Public Education. Hawaii's students are educated, healthy, and joyful lifelong learners who contribute positively to our community and global society (Board of Education Ends Policy E-2).
- B. **Purposes for and Vision of Chartering.** Meet family and community needs; operate laboratories of innovation; and reflect Hawai'i's values and practices.
- C. Vision for Authorizing. Authorize with ALOHA; actualize a learning organization and system; and amplify charter school portfolio and practices.

on behalf of the people and in fulfillment of their responsibilities, obligations and service to the people, the legislature, governor, lieutenant governor, executive officers of each department, the chief justice, associate justices, and judges of the appellate, circuit, and district courts may contemplate and reside with the life force and give consideration to the "Aloha Spirit".

¹⁴ Learning organization concepts, framework and descriptors from "The Fifth Discipline, The Art & Practice of the Learning Organization", Peter M. Senge, Currency, New York, 2006

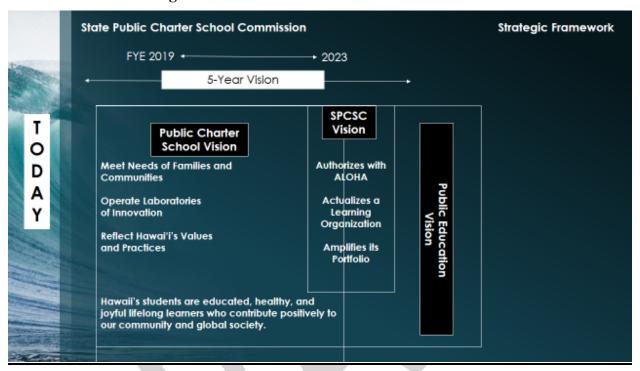
¹⁵ Basic conceptual structure



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Illustration II-1. Strategic Framework



NACSA Beliefs as Framing Guidelines. Providing better schools to more children by improving families' access to quality schools; providing educators the autonomy they need for schools to excel; holding schools accountable for their performance; quality authorizing is essential; quality authorizers ensure access, autonomy and accountability; and authorizers are responsible for the overall performance of their portfolio of schools.

D. **Time.** The strategic vision and plan is framed within a 5-year vision and three strategy focus areas: portfolio, practice and policy strategies. **Strategies and implementation actions will focus on five years to acknowledge the urgency and focus needed.**



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E. **Strategies**¹⁶. Strategies for moving from the current "AS IS" state to realize the visions of chartering and authorizing are organized into the following three strategy categories in order of priority:

Portfolio Strategies. Strategies to strengthen and/or risk mitigate individual schools and the portfolio as a whole.

Practice Strategies. Strategies focused on the authorizer, its mission/statutory responsibilities and its opportunities to innovate and create conditions for quality chartering and charter schools to thrive.

Policy Strategies. Philosophical, high level policy, legislative, statutory, administrative rule or other strategies to provide a foundation and basis for quality chartering and authorizing.



 $^{^{16}}$ From www.merriam-webster.com (strategy): **2 a**: a careful plan or method: a clever stratagem **b**: the art of devising or employing plans or stratagems toward a goal



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Illustration II-2. Portfolio, Practice and Policy Strategy Descriptors



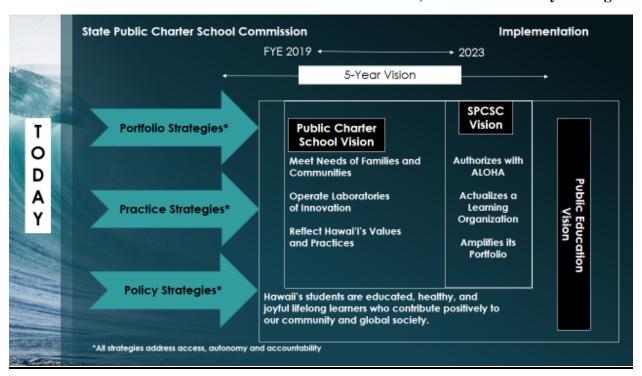
Illustration II-3 on the next page, depicts how the portfolio, practice and policy strategies are intended to move chartering and authorizing from its current state to future state and vision all with the purpose of "authorizing high quality charter schools" addressing access, autonomy and accountability. While the strategies are described in three areas, implementation will involve activities that cross all strategy areas.



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Illustration II-3. Current State to Future State via Portfolio, Practice and Policy Strategies



Strategies – 5-Year – FYE 2019 to FYE 2023

The table summarizes synthesized strategies toward realizing the visions of chartering and authorizing. Many activities are already "in flight", however, framing strategies, activities within the framework, illuminates the intentionality and mapping of strategies toward realization of chartering and authorizing vision.

Area	FYE 2019	FYE 2020	FYE 2021	FYE2022	FYE2023
Portfolio	Strengthen academic framework elements, including development and implementation of action research based approaches (e.g., school specific, growth measures), operating and financial frameworks.				
	needs asses	ssment, accredit	ation, strategic p	nt, utilizing exisolanning, audits, nt portfolio docu	management



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Area	FYE 2019	FYE 2020	FYE 2021	FYE2022	FYE2023
	 identification of strength and risk mitigation areas toward mapping of outcomes. 3. Identify, analyze, map and initiate actions with collaborators (e.g., DOE, CAS, DAGS, DOT, HSTA) and others re: bridging operational gaps, facilities, federal funding and support. 4. Publish principles of good practice for charter governance, plan development and alignment (e.g., strategic, comprehensive needs assessment, accreditation self-study), operations, programming, and family and community engagement balancing supporting vs. directing portfolio schools. 				
Practice	 Evaluate, re-align/re-design, implement and monitor changes (e.g., SPCSC composition, governance, support structure, practices, organization structure, authorizer evaluation process, communications, portfolio management, application process) to move the authorizer from current state to future vision state of authorizing. Study funding allocation rationale (e.g., brick and mortar, virtual, blended, facilities, per pupil) including recommendation(s) for action. Develop and deploy communications and marketing plans (e.g., by stakeholders, messages, messaging vehicles, branding). 				
Policy	Student De Health and proposing i 9. In conjunct (including one LEA ir	velopment, E-10 Wellness) policinew policy(ies), ion with the DC multiple authoria Hawai'i and of	-1, E-2 and E-3) 02 Academic M ries to charter co as needed. 0E/BOE, study v zers), the implication policy considured the impact	astery and Assemble to the state of the stat	drafting and of authorizing g more than



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Refer to Section VIII – How? – Portfolio, Practice and Policy Strategies with more details and the related implementation activities in Section IX – When? – Implementation of Strategies – Next Steps.





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Why? - Setting the Context and Need Case for Strategic Vision and Plan

Public Education Context. In the past 24 months, Hawai'i's K-12 public education system experienced:

- ESSA. The reauthorization of No Child Left Behind (NCLB), a reauthorization of the seminal Elementary and Secondary Education Act (ESEA) of 1965 and now known as the Every Student Succeeds Act (ESSA) in December 2015;
- ESSA Regulation Promulgation. Subsequent federal regulations and rules promulgation processes on various ESSA titles, particularly Title I with related accountability and reporting changes by State Educational Agencies and Local Educational Agencies (LEA) throughout 2016;
- New President, Related Cabinet Appointments and Changes Made in the United States Department of Education. Election of a new President of the United States and the related Secretary of Education and leadership appointments' impact on existing and future public education policies, strategies, funding, ESSA implementation, reversed regulation promulgation, 2018 and 2019 budget cuts, school choice priorities, etc.;
- **BOE/DOE Strategic Plan Update.** Significant community outreach and stakeholder input to drafting, updating and refining a Strategic Plan to 2018;
- Governor's ESSA Blueprint. Parallel community outreach and stakeholder input to drafting, updating and refining a blueprint for education;
- Leadership Shifts. Changes in the Board of Education seats, changes in the Superintendent of Education and senior Department leadership; and
- Early Learning Board (ELB) and Executive Office of Early Learning. The establishment of the Early Learning Board through Act 202 in 2017. The Executive Office on Early Learning (EOEL) Public Pre-Kindergarten Program is a partnership between EOEL and the Hawaii Department of Education.

SPCSC Context. In the past 24 months, within the umbrella span of the public education context described above, the State Public Charter School Commission (SPCSC or Commission) experienced (in no particular order):

• **Leadership and Staff Shifts.** The departure of the initial Executive Director (2015) brought on shortly after the 2012 legislation ¹⁷, implementation of new governance and

¹⁷ Senate Bill 2115 SD2 HD2 CD1 Relating to Charter Schools (Act 130(12))



[DRAFT]

other authorizing structures (e.g., Commission vs. CSAO), interim staff leadership, staff turnover, and the recent hiring of a new Executive Director (2016).

• Working Relationship Strains and Opportunities. Working relationships with portfolio schools (39 authorized, 1 closed, 2 opening in the fall of 2018 and 2019, 36 in operations) were strained with: a) A lack of clarity and transparency of roles and responsibilities of the Commission staff, school governing board members, school administrators and leaders and organizations supporting charters (e.g., Hawai'i Public Charter School Network, Na Lei Na`auao Alliance, Kamehameha Schools, Office of Hawaiian Affairs); and b) Unsuccessful recognition of and attempts to, balance the "autonomy" and "accountability" tenants of charter authorizing (i.e., compliance orientation).

While the working relationships between the Commission, Commission staff and portfolio schools vary and in general, working relationships have improved in the past 12 months (with the new Executive Director), there are great opportunities to improve and strengthen working relationships with all portfolio schools, governing boards and school administration for common purposes.

- Lack of Understanding re: HFCS. 45% of the Commission's portfolio—17 out of 38 (authorized)--are Hawaiian focused charter schools (HFCS) with 6 of the 17 considered Hawaiian language medium-immersion schools. These 6 schools plus 17 "regular" (non-charter) schools comprise the 23 school sites throughout the State. Refer to graphic below published by the Native Hawaiian Education Council. As an official language in the State of Hawai'i, Hawaiian language medium-immersion education and Hawaiian culture based curriculum, instruction, assessment and pedagogy are not well understood by many, including the Commission and Commission staff.
- Continued Gaps in Funding and Consistency of Services. Funding gaps continue in
 per pupil allocation, facilities, payroll, transportation and food services, causing charter
 schools to use already meager per pupil allocation to provide basic services that are
 provided through centralized services by the Departments of Education (DOE),
 Accounting and General Services (DAGS) and Department of Transportation (DOT) for
 other public schools.



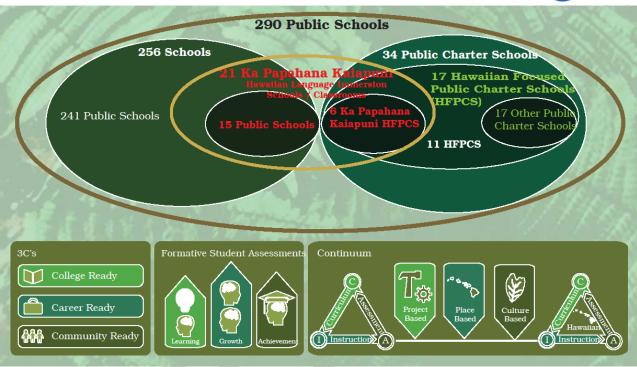
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State of Hawai`i Public Schools Including Charter and Hawaiian Language Immersion Schools

Native Hawaiian Education Council 735 Bishop Street, Suite 224, Honolulu, HI 96813 (808) 523-6432 www.nhec.org





• The 2016 Legislative Report. The annual Board of Education's (BOE) report on the State's public charter schools in accordance with Hawai'i Revised Statutes Section 302D-21 as presented and approved at the January 10, 2017 BOE meeting.

An analysis of each reporting section identified focus area opportunities:

- (1) Success, Challenges and Improvement Areas
 - (a) Contracting Renewal Process
 - (b) School Specific Measures Development Process
 - (c) New Application Process
 - (d) 2nd Charter School Authorizer
- (2) List of Federal Funds (Appendix A of the 2016 Report to the Legislature)
- (3) Concerns and recommendations re: federal funds distribution
 - (a) Utilize work groups to address concerns and formulate recommendations
- (4) Criteria used by Charter School Facilities Funding Work Group (CSFFWG)
 - (a) Work of the CSFFWG



Strategic Vision and Plan
III - Why? – Setting the Context and
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- (5) General and bond funding (none)
- (6) General and bond funded projects (none)
- (7) Status of projects funded (none)
- (8) BOE Policies
 - (a) Create Commission policies including backwards and alignment mapping to Board policies and policies required of charter schools in portfolio;
- The 2017 Legislative Report. The Board of Education's 2017 report identified five key areas of deficiency from which most of the Commission's other weaknesses derive: lack of a strategic vision or organizational goals, lack of a system for regular self-evaluation, poor communication, unclear standards and conditions for charter contract renewal, and not protecting school autonomy. However, the report also highlighted that the Commission has some well-developed processes and qualified personnel who should be able to find solutions to address many of the identified weaknesses.
- The BOE Special Review. A BOE special review was conducted in 2016 after BOE members engaged in a statewide listening tour (in the fall of 2015) and determined a basis and need for such a review. An analysis of the draft report identified the following themes/needs:
 - (1) Creation of a strategic plan to guide SPCSC in staffing, organization, resourcing, etc.;
 - (2) Impact of strategic plan on SPCSC operational staffing, organization, and activities;
 - (3) Examine current policies, procedures and practices for alignment with NACSA platform---access, autonomy and responsibility.

From the final report approved at the 2/21/2017 BOE meeting, V. Recommendations (p. 7 of the report), "The Special Review Committee unanimously agreed and recommends that the Board:

- 1) Approve and transmit to the Commission the special review report, attached as **Exhibit B**;
- 2) In accordance with the special review process outcomes and based on the Commission's final rating, require the Commission to:
 - a) Provide corrective action plans to address the deficiencies found in Performance Measures A.2, A.4, and A.5; and
 - b) Report to the Board quarterly on, as well as include in the Commission's annual report to the Board, the corrective actions taken to address the deficiencies found in the special review report until the Board determines sufficient progress;



Strategic Vision and Plan
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- 3) Form an investigative committee to, in consultation with charter school stakeholders, determine the purpose of charter schools and propose a Board policy codifying the purpose;
- 4) Include in its next annual report to the 2018 Legislature the issue of charter school support as described in this memorandum;
- 5) Request that the Commission provide a plan to the Board for improving communication and relationships with the charter schools;
- 6) Request that the Commission provide a plan to the Board for reducing the time and resources spent by charter schools in selecting and developing acceptable school-specific measures; and
- 7) Upon enactment of Chapter 8-515, Hawai'i Administrative Rules, as adopted by the Board, consider the special review the Commission's first performance evaluation as required under the rules and direct Board staff to consider the lessons learned from the special review, as described in this memorandum, when developing the authorizer performance evaluation system and process."
- **SPCSC Self-Assessment.** In the fall of 2015, the Commission completed a self-assessment of its performance and was submitted and considered by the BOE in its special review.
- 2nd Authorizer Rules Promulgation. In the fall of 2016, the BOE, guided by the Attorney General's office, promulgated rules re: 2nd authorizer. Public hearings, including proposed changes to the promulgated rules, were held and Commission and community stakeholder inputs provided. As reported by the Board of Education, "the Board promulgated two new administrative rules chapters: Chapter 8-515, Hawai'i Administrative Rules ("HAR"), entitled "Establishment and Oversight of Charter School Authorizers," and Chapter 8-517, HAR, entitled "Charter Contract Transfers." In 2017, the Governor enacted these rules, effective as of February 18, 2017. The Board still has several tasks to complete to implement the rules, including developing an application and process for eligible entities to apply to become authorizers and an authorizer performance evaluation system." 18
- NACSA Review. The National Association of Charter School Authorizers (NACSA) completed a review of the Commission's performance and operations relative to national authorizer standards and practices. The engagement is not a financial or operational audit

¹⁸ December 5, 2017 Legislative Report, Board Charter School Report



[DRAFT]

but intended to provide authorizers with feedback, including recommendations. The report was provided to the Commission in May 2017.

Project Plan

Given the changes and experiences in the last 24 months in public education as a whole, charter school and SPCSC organizational changes, the need for a SPCSC strategic planning effort/project and resultant strategic and implementation plans can be synthesized to a need:

- 1. For explicit clarity in purpose, direction and efforts in strengthening and maintaining a quality portfolio of schools;
- 2. To better operationalize and balance charter school authorizing tenants of access, autonomy and accountability;
- 3. To highlight charter schools as models of innovation; and
- 4. To demonstrate accountability for public education resources and outcomes.

Resultant strategic and implementation processes and plans can:

- 1. Convene and unify charter school stakeholders and supporters for common purpose and collective impact;
- 2. Re-build and strengthen relationships;
- 3. Clarify and articulate roles and responsibilities of SPCSC, schools and stakeholders;
- 4. Optimize SPCSC organizational structure, skills and related resources;
- 5. Highlight opportunities to strengthen the portfolio of schools, chartering and public education as a whole; and
- 6. Highlight areas for policy and advocacy;

all for the benefit of families and communities.



Strategic Vision and Plan IV - Why? – Purposes for Chartering

[DRAFT]

Founders, Families and Communities' Perspectives

Listening and focus group sessions and other sharing opportunities included charter school founders' and families recollections of why they started a charter school and/or how they came to their life's work, passion and commitment for charter schools. Recollections were shared of kūpuna (elders) initiating and highlighting needs in their communities; calls to come back to their communities and serve (via education); personal frustrations and experiences with the current school context not meeting the needs of their child/children; wanting a Hawaiian focused, Hawaiian language medium-immersion school; needing to address the socio-economic challenges (e.g., poverty, drugs, homelessness, fractured families) of communities; wanting to exercise educational sovereignty; operating a teacher led school; wanting to "try" new and different approaches, quickly, to education to address emerging and evolving student and family needs; and wanting a school that was located and served in the communities they grew up and raised their families in----and loved!

Additional descriptors of the vision of chartering and innovation included synthesized feedback such as: balancing autonomy and accountability; enhancing and/or extending educational experiences, practices (e.g., curriculum, instruction, assessment, operations), approaches; being an "R&D" arm [of HiDOE]; constantly "pushing the envelope" on innovative practices and approaches; utilizing structured "plan-do-check-act" in continuous improvement; recognition that innovation takes time and is iterative—always learning, trying to improve and do better; using multiple measures (e.g., quantitative, qualitative), similar to a dashboard concept; —for the benefit of families and communities.

Purposes for Chartering and Vision of Chartering in Hawai'i

Based on the data analyzed (e.g., documents, interviews, listening sessions, meetings, focus groups, surveys, testimony), the purposes for chartering are to:

- A. Meet the needs of families and communities;
- B. Create laboratories for innovation; and
- C. Reflect Hawai'i, Our Home.

The vision of chartering in Hawai'i in short is "To meet the needs of families and communities" and could be expanded to "To meet the needs of families and communities through innovative practices that reflect Hawai'i's values".



Strategic Vision and Plan IV - Why? – Purposes for Chartering

[DRAFT]

A. **Meet Family and Community Needs.** To meet the needs of families and communities—academic, social and emotional with social justice ¹⁹ and education sovereignty²⁰ orientations.

Because of this mindset, charter school pedagogy, curriculum, instruction, assessments, activities, supports, personnel, etc. have holistic, wrap-around, whole-child orientations. Providing academic supports integrated with attending to student health and social service needs (e.g., dental, medical, counseling), providing meals for kūpuna (elders), cleaning and maintaining land, forests, streams, oceans, ponds and wahi pana (sacred places), studying and preserving plants and animals, providing travel and enrichment opportunities, perpetuating cultural practices, and integrating parents and families in school decision making, responsibilities and accountabilities are some examples of how charters currently address family and community needs.

B. Operate Laboratories of Innovation. Charter schools are laboratories where innovations are hypothesized, researched, designed, implemented, refined and studied to better meet the needs of families and communities. Laboratories for Innovation²¹ = Action Research²² & Learning.

Refer to Appendix C for exemplars of innovative work that is rooted in action research to improve and/or refine practice (e.g., instructional, assessment, support), including the study of outcomes and impact of the practice (i.e., student learning, growth, achievement, behavior). Action research and learning also includes utilization of program evaluation strategies (i.e., systematic method for collecting, analyzing and using information to answer questions about projects, policies and programs, particularly about their effectiveness and efficiency).

C. **Reflect Hawai'i's Values and Practices.** Charter schools in Hawai'i reflect family and community choices, values, places, language, culture, practices and whole child perspectives. Project, place, 'āina (land), Hawai'i and Hawaiian culture based beliefs, values, principles, pedagogies, mindsets and practices, are mechanisms uniquely valued by island families and communities.

controlling influence; conceptually for families and communities to exercise control and decision over educational philosophy, pedagogy, curriculum, instruction, assessment, definitions of student success, etc.

¹⁹ From www.merriam-webster.com (social justice, egalitarianism): A state or doctrine of egalitarianism (i.e., a belief in human equality especially with respect to social, political, and economic affairs, a social philosophy advocating the removal of inequalities among people). ²⁰ From www.merriam-webster.com (sovereignty): supreme power especially over a body politic; freedom from external control;

²¹ Introduction of something new; new idea, method or device—Merriam-Webster

 $^{^{22}}$ Is a disciplined process of inquiry conducted by and for those taking the action. The primary reason for engaging in action research is to assist the "actor" in improving and/or refining his or her actions.—ASCD



Strategic Vision and Plan IV - Why? – Purposes for Chartering

[DRAFT]

Utilizing Board of Education Policy E-3, Nā Hopena A'o as an overarching public education ends policy, charter schools exemplify approaches that foster a strengthened sense of **B**elonging, **R**esponsibility, **E**xcellence, **A**loha, **T**otal Well-being and **H**awai'i.





Strategic Vision and Plan V - What? Strategic Vision for Chartering and Authorizing in the State of Hawai'i

[DRAFT]

Strategic Chartering Vision²³

As articulated in the previous section, the vision of chartering in Hawai'i in short is "To meet the needs of families and communities" and could be expanded to "To meet the needs of families and communities through innovative practices that reflect Hawai'i's values".

Strategic Authorizing Vision

The vision of the Commission is to authorize with ALOHA, actualize a learning organization and system and amplify its charter school portfolio.

A. **Authorize with Aloha.** As a member of the National Association of Charter School Authorizers (NACSA), the belief of improving families' access to quality schools; providing educators the autonomy they need for schools to excel; and holding schools accountable for their performance; ²⁴ are shared beliefs.

Translating these beliefs (e.g., access, autonomy, accountability) into actions that reflect the context of Hawai'i, our home, is an important distinction that should be made in authorizing and by authorizers in the State of Hawai'i.

ALOHA	Hawai'i Authorizer Application
Akahai – kindness, to be expressed with tenderness	Trust and be trustworthy. Show care, respect and empathy (vs. sympathy) for portfolio schools, founders, leaders, staff, students, families, administration and situations within the school community and community in which the school is located.
Lōkahi – unity, to be expressed with harmony	Operate with a systemic, holistic, long term mindset and understanding that there is common purpose with all stakeholders, a bias for action and multifaceted accountabilities in meeting the needs of families and communities

²³ **Vision.** A vision statement describes the organization as it would appear in a future successful state. When developing a vision statement, try to answer this question: If the organization were to achieve all of its strategic goals, what would it look like 10 years from now? An effective vision statement is inspirational and aspirational. It creates a mental image of the future state that the organization wishes to achieve. A vision statement should challenge and inspire members.

²⁴ http://www.qualitycharters.org/about/ - NACSA website



('Aha Kula Ho'āmana)

Strategic Vision and Plan V - What? Strategic Vision for Chartering and Authorizing in the State of Hawai'i

[DRAFT]

ALOHA	Hawaiʻi Authorizer Application
'Olu'olu – agreeable, to be expressed with pleasantness	Value everyone's mana'o (thoughts, inputs), engagement and work contributions. Engage and treat everyone respectfully, hospitably, professionally in person, communications, work effort. Have hard conversations on issues without making issues "personal".
Ha'aha'a – humility, to be expressed with modesty	Approach the work with humility (vs. arrogance) and "emptiness" in order to be open to learning (e.g., pedagogies, mindsets, approaches, philosophies, practices) and working together with all stakeholders for common purpose, outcomes and benefits.
Ahonui – patience, to be expressed with perseverance	Balance taking the long view of education (e.g., time, resources, implementation, impact) with the mid- and short term accountabilities of outcomes and resources.
	The long view also includes considering the evolution of the sole authorizer, including if and how multiple authorizers, models and authorizing approaches may better serve families and communities.

B. Actualize a Learning Organization²⁵ and System. Authorizers should model learning organization practices by using the "component technologies": systems thinking, personal (organization) mastery, mental models, shared vision and team (organization) learning.

²⁵ Peter Senge, who popularized learning organizations in his book *The Fifth Discipline*, described them as places "where people continually expand their capacity to create the results they truly desire, where new and expansive patterns of thinking are nurtured, where collective aspiration is set free, and where people are continually learning how to learn together." To achieve these ends, Senge suggested the use of five "component technologies": systems thinking, personal mastery, mental models, shared vision, and team learning.



Strategic Vision and Plan V - What? Strategic Vision for Chartering and Authorizing in the State of Hawai'i

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In addition to NACSA, additional guidance and support from the National Charter Schools Institute (NCSI)²⁶ can provide the Commission with support mechanisms to strengthen its own authorizing practices and the Commission's portfolio—supporting but not directing. NCSI assistance areas include school improvement, authorizer support and development, board training and development, board policies and the software EPICENTER (the Commission's current software tool to collect and track portfolio school compliance).

A learning organization also looks at multiple resources and organizations to assist it in its authorizing practices and in Hawai'i, that should include collaborations within the K-12 public education system (i.e., HiDOE, Office of Hawaiian Education, Office of Community Engagement, public libraries, HTSB) and with organizations such as the Early Learning Board, University of Hawai'i campuses and system, County agencies, Hawai'i Association of Independent Schools, the Hawai'i Public Charter School Network, Nā Lei Na 'auao Alliance (Hawaiian focused charter schools), Kamehameha Schools, Office of Hawaiian Education, Hui for Educational Excellence, Association of Hawaiian Civic Clubs and the Native Hawaiian Education Council, to name a few.

An authorizer that functions as a learning organization is better able to create and support a learning and growth environment and practices for a portfolio of quality-schools.

NACSA's recent report, *Leadership, Commitment, Judgment: Elements of Successful Charter School Authorizing, Findings from the Quality Practice Project*²⁷ (NACSA Report) was NACSA's multi-year research initiative to identify what high-performing authorizers do to achieve stellar student and public interest outcomes. For authorizer culture and characteristics of:

O **Decision Making and Culture** (e.g., goal setting, data obsessed culture, decision making, relationship to schools, continuous creation, improvement and dissemination);

²⁶ The National Charter Schools Institute's mission is to transform public education and power performance, productivity and accountability breakthroughs that help people win for kids. The Institute was founded in 1995 as the Michigan Resource Center for Charter Schools by former Michigan Governor John Engler and Central Michigan University. Its original mission was to support and guide the implementation of Michigan's newly adopted charter schools law. Based on its impact and the need for its services nationally, the United States Congress provided \$1 million in 2001 for the Institute to legally separate from the University and expand its scope of services. The Institute is a Michigan non-profit corporation with federally recognized 501(c)(3) status. https://nationalcharterschools.org/background/

²⁷ http://www.qualitycharters.org/research/quality-practice-project/



Strategic Vision and Plan V - What? Strategic Vision for Chartering and Authorizing in the State of Hawai'i

[DRAFT]

- Mission and Environment (e.g., mission statement and purpose, organizational values, external environment);
- o **Leadership and Staff Development** (e.g., authorizing with larger parent institutions, senior authorizing leadership, board relations, staff development);
- Application and School Opening (e.g., application development, transparency, application staffing, application criteria, applicant interview, application decision making, pre-opening process, continuous reflection and improvement);
- Monitoring and Intervention (e.g., monitoring, charter school focus and amendments, school feedback and site visits, performance measures & expectations); and
- o **Charter Renewal, Expansion & Closure** (e.g., renewal, expansion & replication, closure);

are opportunities for the Commission to learn and adapt the practice informed insights to its own practices as an authorizer in Hawai'i. Similar to the accreditation process, a learning organization authorizer would be reflective, honest, rigorous and committed to continuous improvement and assessment.

C. Amplify Charter School Portfolio. Amplifying or strengthening an authorizer's school portfolio surfaced from the discussion regarding the concept of "strategic authorizing". A strategic authorizer: 1) Recognizes the identity, value and contribution of schools individually; and 2) Supports and strengthens individual schools; for the collective benefit of the portfolio and chartering in the State of Hawai'i as a whole.

One of the findings from the NACSA Report was the following:

- o **Strong Portfolios Only:** Authorizers view role as supporting school success, not as a "compliance cop." Yet they also draw a very clear line between providing "support" and "direction" the latter of which is strongly avoided. Intentionally develop relationships with school staff and leadership, typically through visits to the school and phone calls, outside of formal accountability processes.
- o **Both Strong and Average Portfolios:** Authorizers have a sense of humility about their work in relationship that of people in schools. This sense of humility results in an orientation that authorizers not only shouldn't, but can't give schools direction on how to improve.

A strategic authorizer strengthens and helps to risk mitigate its portfolio without taking away autonomy and accountability of individual schools in the portfolio.



Strategic Vision and Plan VI - What? – Describing Quality Schools

[DRAFT]

Describing Quality Schools and Quality Authorizing

An essential question and continuing challenge for the Commission, portfolio schools and community at large was defining and describing "high-quality public charter schools"—the Commission's statutory mission. Similarly, a cascading and strategic challenge was defining and describing quality authorizing. Focus groups encouraged discussion with the following questions: What was your vision for chartering?, What is your understanding of the vision of chartering?, What are markers of quality in charter schools?, What does a quality portfolio mean?, What would chartering look like in 10 years?

Based on analyzed data inputs, the following descriptors are offered; high quality charter schools are evidenced by:

- A. **Purpose.** Clearly stated and articulated mission statement (purpose) focused on meeting the needs of families in their communities, with shared understanding of that purpose throughout the school community, including Governing Board members, administrators, teachers, school community members, students, parents, families, collaborators and communities at large; and resisting "mission drift" pressures.
- B. **Program.** Holistic programming aligned to the school's mission; Rigorous academic expectations with whole child perspectives and supports; Iterative, innovative, continuous improvement, action research and data informed approaches; Achievement of targeted academic, social and behavioral outcomes; Programming always to meet needs of families and communities.
- C. **Perpetuity**. Taking the long view of the premise and need for education²⁸; manages resources—financial, human, social, community—responsibly and prudently with multifaceted accountabilities; develops leaders; and is an integral, positive influence in their communities.

²⁸ From Board of Education Policy E-1 - **The Premise.** The Board believes that a democratic society is dependent upon the free, full growth of individuals who will participate in the creation and development of the institutions in that society. The institution of government in this society is founded on a secular base, which allows and encourages the development of a pluralistic society that contains many cultures within that society. **The Need for Education.** Individuals must develop their personal potentials to participate fully in a democratic, multicultural society. Education is the process which allows individuals to become citizens who have positive attitudes toward learning and inquiry, who communicate effectively, who are guided in making choices based on critically determined and commonly shared values, who are successful in the workplace, and who practice civic responsibility. The preservation, promotion, and improvement of a democratic, multicultural society require the formal schooling of its children, youth and adults.

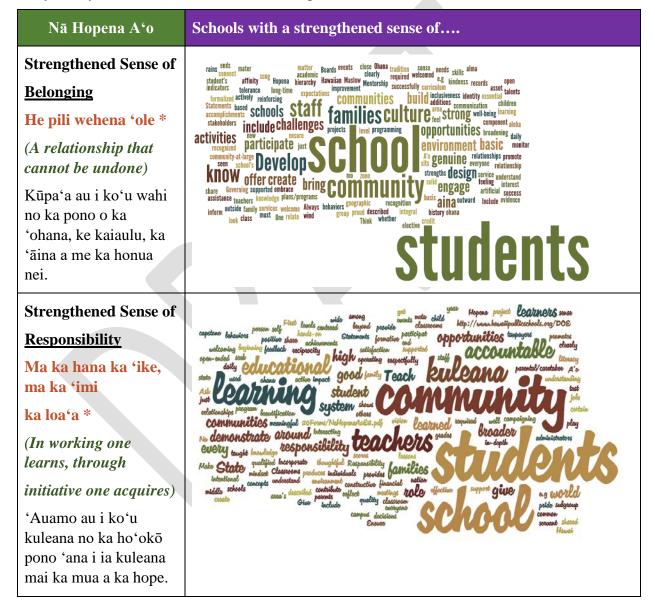


Strategic Vision and Plan VI - What? – Describing Quality Schools

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Describing Quality through Board of Education Policy E-3, Nā Hopena A'o

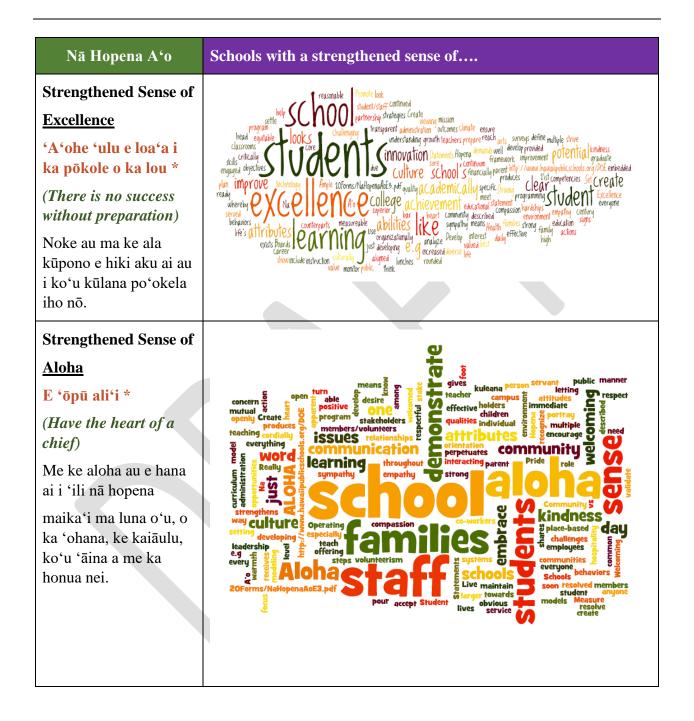
Additional data collection via survey asked for stakeholder feedback utilizing the Board of Education Policy E-3, Nā Hopena A'o as a lens in which to describe quality schools (Section VI) and quality authorizing (Section VII). Raw data responses are provided in Appendix E with analyzed, synthesized and summarized descriptors below.





Strategic Vision and Plan VI - What? – Describing Quality Schools

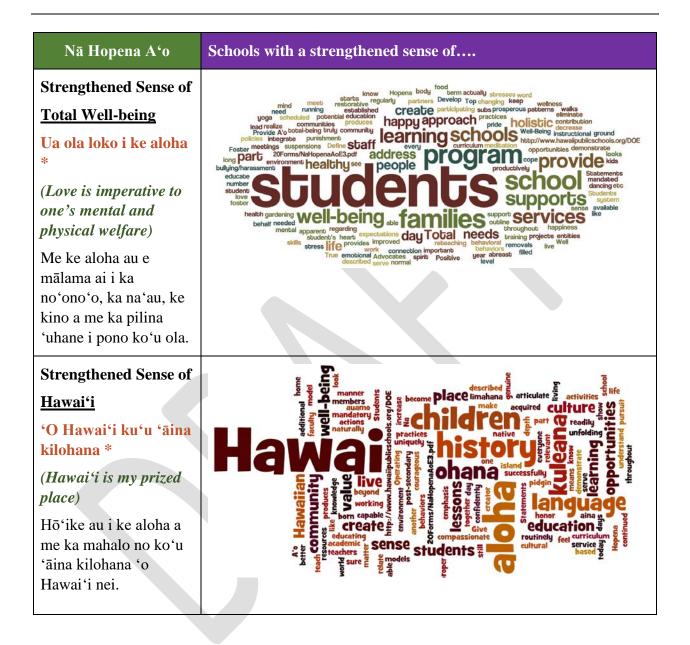
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Strategic Vision and Plan VI - What? – Describing Quality Schools

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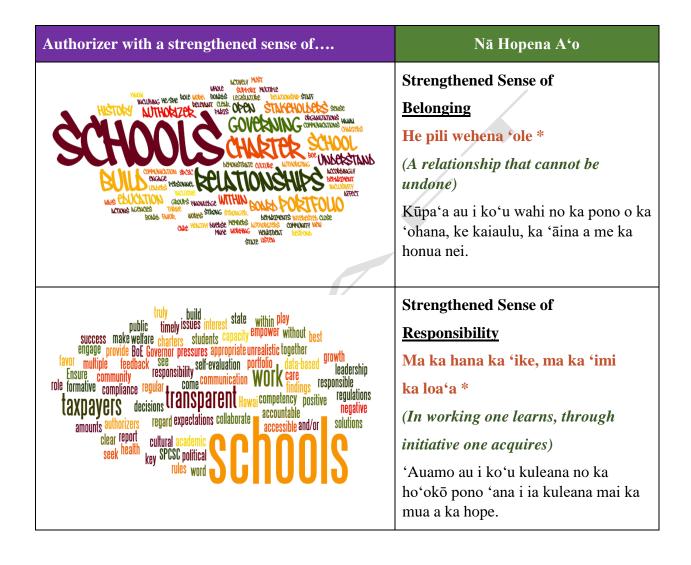


Strategic Vision and Plan VII - What? – Describing Quality Authorizing

[DRAFT]

Describing Quality Authorizing

Consistent with the previous section, additional data collection asked for stakeholder feedback utilizing the Board of Education Policy E-3, Nā Hopena A'o as a lens in which to describe quality schools (Section VI) and quality authorizing (Section VII).





Strategic Vision and Plan VII - What? – Describing Quality Authorizing

Authorizer with a strengthened sense of	Nā Hopena A'o
every clearly establish sprocesses physical fits adepartment float department float best experiencing Standard effectively accomplishments department float systems of the standard effectively accomplishments department float systems of the standard effectively accomplishments exceeds performance of the standard effectively accomplishments department float systems of the standard effectively accomplishments effectively accomplishments define support a systems of the standard effectively accomplishments effectively accomplishments effectively accomplishments effectively accomplishments define support a system of the standard effectively accomplishments effectively accomplishment effectively accomplishment effectively accomplishment effectively accomplishment effectively accomplishment effectively accomplishment effectively accomplis	Strengthened Sense of Excellence 'A'ohe 'ulu e loa'a i ka pōkole o ka lou * (There is no success without preparation) Noke au ma ke ala kūpono e hiki aku ai au i ko'u kūlana po'okela iho nō.
Hawai mantraboard within concern boards open wisit problem he/she campuses SPCSC coming worried kindness authorizers comfortable respect also arrive governing taxpayers schools chools arrive governing taxpayers authorizers comfortable respect also arrive governing taxpayers schools chools arrive governing taxpayers schools arrive governing taxpayers are taxpayers taxpayers are taxpayers taxpayers are taxpayers taxpayers are taxpayers taxpayers are taxpa	Strengthened Sense of Aloha E 'ōpū ali'i * (Have the heart of a chief) Me ke aloha au e hana ai i 'ili nā hopena maika'i ma luna o'u, o ka 'ohana, ke kaiāulu, ko'u 'āina a me ka honua nei.
provide also attendance empower authorizers physically within develope to take Interactions of things that interactions of things that interactions of things the employees organizational of the employees organizational org	Strengthened Sense of Total Well-being Ua ola loko i ke aloha * (Love is imperative to one's mental and physical welfare) Me ke aloha au e mālama ai i ka no'ono'o, ka na'au, ke kino a me ka pilina 'uhane i pono ko'u ola.



Strategic Vision and Plan VII - What? – Describing Quality Authorizing

[DRAFT]

Authorizer with a strengthened sense of	Nā Hopena A'o
OFF PRODUCT CHILDREN OTHERS AREAS ALGHA SCHOOL TALKSCHOOL SCHUIME DEMONSTRATE TALKSCHOOL SCHUIME DEMONSTRATE CHARTERS HAWAIGULTURAL CHARTERS HAWAIGULTURAL CHARTERS HAWAIGULTURAL CHARTERS HAWAIGULTURAL CHARTERS HAWAIGULTURAL CHARTERS COMMUNITY COMPETENCES LANCUA CE AUTHORIZING ENDEAVORS DEVELOP GETCOMMUNITIES UNION AUTHORIZES KNOW AUTHORIZES THANSPARENT MULTIPLE HEISNE PARENTS WELCOMING COMMUNIT LEARN FULLY FAVOR RESPECTS NEEDS WORDS	Strengthened Sense of Hawaiʻi 'O Hawaiʻi kuʻu ʻāina kilohana * (Hawaiʻi is my prized place) Hōʻike au i ke aloha a me ka mahalo no koʻu ʻāina kilohana ʻo Hawaiʻi nei.

Quality Authorizing: Support (vs. Directive) Mechanisms with Portfolio School Autonomy and Accountability

The historical support context of chartering in Hawai'i since 1994 has included initially no support; then the Hawai'i Association of Charter Schools, predecessor organization to Hawai'i Public Charter School Network; Na Lei Na`auao Alliance; Charter School Administrative Office; community collaborations from Kamehameha Schools and the Office of Hawaiian Affairs for Hawaiian focused charter schools; and the Office of Hawaiian Education to name a few entities. Support has come in the form of matching resource dollars (i.e., 1 to 4 match, Kamehameha Schools), accreditation support, culturally responsive assessment work, legislative advocacy, board training, impact aid analysis, conferences and professional development.

In almost 25 years since the 1994 legislation, the need for support intensifies and includes, but is not limited to: facilities and start-up funding in pre-opening phases; links to internal public education and external community resources; navigating through local county code(s) of operations; more aggressive and focused access to federal funds via the State Educational Agency (SEA) for charters; addressing gaps in public support resourcing (e.g., teachers, professional development, transportation, meals); governance and board accountabilities; financial and support operations (e.g., financial, procurement, human resources, payroll); need for systemic and systems thinking; and communicating and improving the perception, understanding and value of public charter schools to Hawai'i.



Strategic Vision and Plan VIII – How? – Portfolio, Practice and Policy Strategies

[DRAFT]

Strategies - 5-Year - FYE 2019 to FYE 2023

The table summarizes synthesized strategies toward realizing the visions of chartering and authorizing. Many activities are already "in flight", however, framing strategies, activities within the framework, illuminates the intentionality and mapping of strategies toward realization of chartering and authorizing vision.

Area	FYE 2019	FYE 2020	FYE 2021	FYE2022	FYE2023					
Portfolio	and imple	1. Strengthen academic framework elements, including development and implementation of action research based approaches (e.g., school specific, growth measures), operating and financial frameworks.								
	needs asse manageme document	Aggregate comprehensive needs assessment, utilizing existing school needs assessment, accreditation, strategic planning, audits, management letters and other documents into a consistent portfolio document for identification of strength and risk mitigation areas toward mapping of outcomes.								
	DOE, CA	ry, analyze, map and initiate actions with collaborators (e.g., CAS, DAGS, DOT, HSTA) and others re: bridging operational acilities, federal funding and support. In principles of good practice for charter governance, plan pment and alignment (e.g., strategic, comprehensive needs ment, accreditation self-study), operations, programming, and and community engagement balancing supporting vs. directing its schools.								
	developme assessmen family and									

Area	FYE 2019	FYE 2020	FYE 2021	FYE2022	FYE2023					
Practice	SPCSC co organizati communic	5. Evaluate, re-align/re-design, implement and monitor changes (e.g., SPCSC composition, governance, support structure, practices, organization structure, authorizer evaluation process, communications, portfolio management, application process) to move the authorizer from current state to future vision state of authorizing.								
		_	, ,	brick and morta recommendation						



Strategic Vision and Plan VIII – How? – Portfolio, Practice and Policy Strategies

Area	FYE 2019	FYE 2020	FYE 2021	FYE2022	FYE2023
		1 .		d marketing placeles, branding).	nns (e.g., by

Area	FYE 2019	FYE 2020	FYE 2021	FYE2022	FYE2023				
Policy	Whole Stu Assessme	. Map existing BOE (e.g., E-1, E-2 and E-3) and DOE (e.g., E-101 Whole Student Development, E-102 Academic Mastery and Assessment, E-103 Health and Wellness) policies to charter context, aligning, drafting and proposing new policy(ies), as needed.							
	 9. In conjunction with the DOE/BOE, study various models of authorizing (including multiple authorizers), the implications of having more than one LEA in Hawai'i and other policy considerations. 10. Conduct a longitudinal study of the impact of charter education since 1994. 								



Strategic Vision and Plan IX – When? – Implementation of Strategies – Next Steps

[DRAFT]

Implementation Strategies

implementation strategies										
Area	FYE 2019	FYE 2019 FYE 2020 FYE 2021 FYE2022 FYE2023								
Portfolio	 Strengthen academic framework elements, including development and implementation of action research based approaches (e.g., school specific, growth measures), operating and financial frameworks. Aggregate comprehensive needs assessment, utilizing existing school needs assessment, accreditation, strategic planning, audits, management letters and other documents into a consistent portfolio document for identification of strength and risk mitigation areas toward mapping of outcomes. Identify, analyze, map and initiate actions with collaborators (e.g., DOE, CAS, DAGS, DOT, HSTA) and others re: bridging operational 									
	4. Publish pr development assessment family and	development and alignment (e.g., strategic, comprehensive needs assessment, accreditation self-study), operations, programming, and family and community engagement balancing supporting vs. directing								
Implementation Tactics	family and community engagement balancing supporting vs. directing portfolio schools. [to be initially completed and operationalized by Commission staff no later than June 30, 2018]									



Strategic Vision and Plan IX – When? – Implementation of Strategies – Next Steps

Area	FYE 2019	FYE 2020	FYE 2021	FYE2022	FYE2023			
Practice	 Evaluate, re-align/re-design, implement and monitor changes (e.g., SPCSC composition, governance, support structure, practices, organization structure, authorizer evaluation process, communications, portfolio management, application process) to move the authorizer from current state to future vision state of authorizing. Study funding allocation rationale (e.g., brick and mortar, virtual, blended, facilities, per pupil) including recommendation(s) for action. Develop and deploy communications and marketing plans (e.g., by stakeholders, messages, messaging vehicles, branding). 							
Implementation Tactics		completed and	d operationalize					



Strategic Vision and Plan IX – When? – Implementation of Strategies – Next Steps

Area	FYE 2019	FYE 2020	FYE 2021	FYE2022	FYE2023					
Policy	Whole Stu Assessmen aligning, c	Whole Student Development, E-102 Academic Mastery and Assessment, E-103 Health and Wellness) policies to charter context, aligning, drafting and proposing new policy(ies), as needed.								
	authorizin	g (including more than one LE	ultiple authorize EA in Hawai'i a	ers), the implica	ations of					
	10. Conduct a 1994.	longitudinal st	cudy of the impa	act of charter ed	ducation since					
Implementation Tactics	[to be initially later than June	_	d operationalize	ed by Commissi	ion staff no					



Strategic Vision and Plan X - Commencement

[DRAFT]

In the almost 25 years of chartering and authorizing in the State of Hawai'i, there have been many ups and downs, highs and lows and opportunities for celebration and recommitment to the intents and purposes of chartering and authorizing.





[DRAFT]

	School	Year Authorized	Island (main campus location)	DOE Complex/ Region	Grades Served	Total K-12 Enrollment ²⁹	Operational Status
1.	Kaʻōhao Public Charter School (Lanikai Elementary Public Charter School)	1996	Oʻahu	Kalaheo Complex/ Windward Oʻahu	Pre-K-	327	Operating
2.	Wai'alae Elementary Public Charter School	1999	Oʻahu	Kalani Complex/ Honolulu	Pre-K-	515	Operating
3.	Connections Public Charter School	2000	Hawai'i Island	Hilo Complex / East Hawaiʻi	K-12	363	Operating
4.	Hālau Kū Māna Public Charter School	2000	Oʻahu	Roosevelt Complex/ Honolulu	4-12	142	Operating
5.	Kanu o ka 'Āina New Century Public Charter School	2000	Hawaiʻi Island	Kealakehe Complex/ West Hawaiʻi	K-12	559	Operating

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²⁹ These data are from the DOE's Official Enrollment Count Report for school year 2017-2018 and represent each school's August official enrollment count for all grades served from kindergarten through grade 12; these figures do <u>not</u> include preschool students (http://www.hawaiipublicschools.org/ConnectWithUs/MediaRoom/PressReleases/Pages/2017-18-enrollment.aspx).



	School	Year Authorized	Island (main campus location)	DOE Complex/ Region	Grades Served	Total K-12 Enrollment ²⁹	Operational Status
6.	Nā Wai Ola Public Charter School	2000	Hawaiʻi Island	Kea'au Complex/ East Hawai'i	Pre-K-	162	Operating
7.	Voyager: A Public Charter School	2000	Oʻahu	McKinley Complex/ Honolulu	K-8	294	Operating
8.	West Hawai'i Explorations Academy	2000	Hawaiʻi Island	Kealakehe Complex/ West Hawaiʻi	6-12	252	Operating
9.	Hakipu'u Learning Center	2001	Oʻahu	Castle Complex/ Windward Oʻahu	4-12	63	Operating
10	. Hawaii Academy of Arts & Science Public Charter School (HAAS)	2001	Hawaiʻi Island	Pāhoa Complex/ East Hawaiʻi	K-12	644	Operating
11	. Innovations Public Charter School	2001	Hawaiʻi Island	Kealakehe Complex/ West Hawaiʻi	K-8	239	Operating



		T-1 J				
School	Year Authorized	Island (main campus location)	DOE Complex/ Region	Grades Served	Total K-12 Enrollment ²⁹	Operational Status
12. Ka 'Umeke Kā'eo	2001	Hawai'i Island	Hilo Complex/ East Hawaiʻi	Pre-K- 9 ³⁰	205	Operating
13. Ka Waihona o ka Na'auao Public Charter School	2001	Oʻahu	Waiʻanae Complex/ Leeward Oahu	K-8	653	Operating
14. Kanuikapono Public Charter School	2001	Kauaʻi	Kapa'a Complex/ Kaua'i	K-12	194	Operating
15. Ke Ana La'ahana PCS	2001	Hawaiʻi Island	Hilo Complex/ East Hawaiʻi	7-12	43	Operating
16. Ke Kula Niihau O Kekaha Learning Center	2001	Kauaʻi	Waimea Complex/ Kauaʻi	Pre-K- 12	54	Operating
17. Ke Kula 'o Nāwahīokalani'ōpu'u Iki, LPCS	2001	Hawaiʻi Island	Pāhoa Complex/ East Hawaiʻi	Pre-K-	426	Operating

³⁰ Ka 'Umeke Kā'eo is operating with grades Pre-K-9 for school year 2017-2018. The school is planning to implement a slow growth model in which it will eventually serve grades Pre-K through 12.



School	Year Authorized	Island (main campus location)	DOE Complex/ Region	Grades Served	Total K-12 Enrollment ²⁹	Operational Status
18. Ke Kula 'o Samuel M. Kamakau, LPCS	2001	Oʻahu	Kailua Complex/ Windward Oahu	Pre-K- 12	133	Operating
19. Kihei Charter School	2001	Maui	Maui Complex/ Maui	K-12	520	Operating
20. Kua o ka Lā New Century Public Charter School	2001	Hawaiʻi Island	Pāhoa Complex/ East Hawai'i	Pre-K- 12	200	Operating
21. Kula Aupuni Niihau A Kahelelani Aloha (KANAKA) A New Century Public Charter School (PCS)	2001	Kauaʻi	Waimea Complex/ Kauaʻi	K-12	49	Operating
22. Myron B. Thompson Academy	2001	Oʻahu	McKinley Complex/ Honolulu (online)	K-12	582	Operating
23. University Laboratory School	2001	Oʻahu	Roosevelt Complex/ Honolulu	K-12	437	Operating
24. The Volcano School of Arts & Sciences	2001	Hawai'i Island	Ka'u Complex/ East Hawai'i	Pre-K-	190	Operating



Authorized (main campus location) Region Served Enr Farrington 25. Hālau Lōkahi Charter School 2001 Oʻahu Complex/ K-12	otal K-12 collment ²⁹	Operational Status
25. Hālau Lōkahi Charter School 2001 Oʻahu Complex/ K-12		Classii
Honolulu		Closed in 2015
26. Waimea Middle Public Conversion Charter School Conversion Charter School Conversion Charter School Conversion Charter School Hawai'i Island Complex/ West Hawai'i	258	Operating
27. Kualapu'u School: A Public Conversion Charter 2004 Moloka'i Complex/ Pre-K-Moloka'i 6	325	Operating
28. Kamaile Academy, PCS 2007 Oʻahu Waiʻanae Complex/ Leeward Oʻahu Pre-K- 12	858	Operating
29. Hawaii Technology Academy 2008 Oʻahu Waipahu Complex/ Central Oahu, K-12 Statewide (online)	1,111	Operating
30. Kawaikini New Century Public Charter School Kaua'i Kaua'i Kaua'i K-12	147	Operating
31. Kona Pacific Public Charter School Konawaena Complex/ West Hawai'i	216	Operating



School	Year Authorized	Island (main campus location)	DOE Complex/ Region	Grades Served	Total K-12 Enrollment ²⁹	Operational Status
32. Laupāhoehoe Community Public Charter School	2011	Hawaiʻi Island	Laupāhoehoe Complex / East Hawai'i	Pre-K- 12	305	Operating
33. Mālama Honua Public Charter School	2012	Oʻahu	Kailua Complex/ Windward Oʻahu	K-4	103	Operating
34. SEEQS: the School for Examining Essential Questions of Sustainability	2012	Oʻahu	Kalani Complex/ Honolulu	6-8	177	Operating
35. Ka'u Learning Academy	2014	Hawaiʻi Island	Kaʻu Complex/ East Hawaiʻi	3-7	79	Operating
36. Kamalani Academy	2016	Oʻahu	Leilehua Complex/ Central Oʻahu	Pre-K-	286	Operating
37. Kapolei Charter School	2018	Oʻahu	Kapolei Complex/ Leeward Oʻahu	9 ³¹	49	Operating

³¹ Kapolei Charter School is operating with grade 9 for school year 2017-2018. The school is planning to implement a slow growth model in which it will eventually serve grades 9 through 12.



School	Year Authorized	Island (main campus location)	DOE Complex/ Region		Total K-12 Enrollment ²⁹	
38. Alaka'i O Kaua'i Charter School	2016	Kauaʻi	TBD	K-5 ³²		Targeted to open SY2019
39. DreamHouse Ewa Beach	2017	Oʻahu	TBD	6^{33}		Targeted to open SY2020

³² Alaka'i O Kaua'i Charter School is targeted to open with grades K-5 for school year 2018-2019. The school is planning to implement a slow growth model in which it will eventually serve grades K through 8.

³³ DreamHouse Ewa Beach is targeted to open with grade 6 for school year 2019-2020. The school is planning to implement a slow growth model in which it will eventually serve grades 6 through 12.



Strategic Vision and Plan Appendix B – List of Stakeholder Input Opportunities and List of Documents Reviewed and Analyzed and Inputs Received

List of Stakeholder Input Opportunities					
Date	Location	Туре			
5/03/2017	Permitted Interaction Group Meeting	Project Planning and Oversight			
5/19/2017	Permitted Interaction Group Meeting	Project Planning and Oversight			
6/6/2017	Kamaile Academy PCS (Waianae, Oʻahu)	Multi-purpose Focus Group			
6/19/2017	Kihei Charter School (Kihei, Maui)	Multi-purpose Focus Group			
6/21/2017	Connections Public Charter School (Hilo, Hawai'i)	Multi-purpose Focus Group			
7/7/2017	Ke Kula 'o Samuel M. Kamakau, LPCS (Kāne'ohe, O'ahu)	Multi-purpose Focus Group			
7/11/2017	Kawaikini New Century Public Charter School (Līhu'e, Kaua'i)	Multi-purpose Focus Group			
7/14/2017	Kanu o ka 'Āina New Century Public Charter School (Kamuela, Hawaii)	Multi-purpose Focus Group			
8/10/2017	Lāna'i, Senior Center (Lāna'i City, Lāna'i)	Multi-purpose Focus Group			
8/24/2017	Permitted Interaction Group Meeting	Project Planning and Oversight			
9/19/17	Kamaile Academy PCS (Waianae, Oʻahu)	Multi-purpose Focus Group			
10/2017	Broadcast: Quality School Descriptors and Quality Authorizing Descriptors via Na Hopena A`o (Board of Education, Policy E-3)	Survey			



Strategic Vision and Plan Appendix B – List of Stakeholder Input Opportunities and List of Documents Reviewed and Analyzed and Inputs Received

List of Stakeholder Input Opportunities					
Date	Location	Туре			
11/30/2017	Permitted Interaction Group Meeting	Project Planning and Oversight			
1/25/2018	At School Choice Rally (State Capitol, Oʻahu)	Survey			
2/8/2018	Lili'uokalani Building, Room 404 (Honolulu, O'ahu)	General Business Meeting			
2/22/2018	Kula Aupuni Niihau A Kahelelani Aloha (KANAKA) A New Century Public Charter School (PCS) (Kekaha, Kaua'i)	Community Listening Session			
2/22/2018	Kaua'i Community College (Līhu'e, Kaua'i)	Community Listening Session			
3/2/2018	Connections Public Charter School (Hilo, Hawai'i)	Community Listening Session			
3/5/2018	Kanu o ka 'Āina New Century Public Charter School (Kamuela, Hawai'i)	Community Listening Session			
3/8/2018	Natural Energy Laboratory of Hawaii Authority (NELHA) Hale Iako Building (Kona Hawaiʻi)	General Business Meeting			
3/22/2018	Permitted Interaction Group Meeting	Project Planning and Oversight			
3/22/2018	Hawai'i State Art Museum (Honolulu, Hawai'i)	Community Listening Session			
3/22/2018	Hawai'i Public Charter School Network @ State Capitol (Honolulu, Hawai'i)	Community Listening Session			



Strategic Vision and Plan Appendix B – List of Stakeholder Input Opportunities and List of Documents Reviewed and Analyzed and Inputs Received

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List of Documents Reviewed and Analyzed and Inputs Received

- 2014 Chapter 302D, HRS Unofficial (with amendments from Acts 110, 111, 114, and 234 SLH 2015)
- Act 130 (12)
- Performance Audit(s)
- Financial Audit(s)
- 2016 and 2017 BOE Legislative Reports
- 2017 and 2018 State Legislature Budget Briefing Testimony
- Board Special Review Report
- State Public Charter School Commission Self-Assessment
- National Association of Charter School Authorizer (NACSA) Report (May 2017)
- Strategic Plan Vision Input Survey
- Multi-Purpose Community Focus Groups (Summer 2017)
- Pre-Draft Inputs: Governor David Ige, State Public Charter School Commission Staff, Superintendent of Education, Board of Education Chair
- NACSA Leadership, Commitment, Judgment: Elements of Successful Charter School Authorizing; Findings from the Quality Practice Project (March 2018)
- Hawai'i Business, Education Vision Statement, Mission Statement, Core Values, Strategic Goals (August 2017)
- Hawai'i's Blueprint for Public Education (December 2016)
- Hawai'i Educational Policy Center Report, A Brief History of the Charter Movement in Hawai'i: Where it is Has Been, Current Status, and Future Directions (February 2016)



Strategic Vision and Plan Appendix C – Exemplars of Innovation

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[Exemplars of Innovation Requested from all portfolio schools N=38]

